

Report to the Chief Officer (Highways and Transportation)

Date: 10 November 2015

Subject: Middleton Park Avenue – Road Safety Scheme

Capital Scheme Number: 32340

Are specific electoral Wards affected? If relevant, name(s) of Ward(s): Middleton	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

- 1 The Best Council Plan 2013-17 outlines how Leeds City will achieve its ambition to become the Best City in the UK and Leeds City Council the best local authority. According to the Best Council Plan, the success of the Best Council objective: ensuring high quality public services will be partly measured through reduced numbers of people Killed or Seriously Injured on the city's roads. By enhancing the local residential environments by reducing vehicles speeds will provide a safer and more user friendly road environment for all road users.
- 2 Leeds City Council produces a 'Lengths for Concern' report which identifies those lengths of road which have an accident rate at or above that expected when compared with national rates for similar classes of road.
- 3 Middleton Park Avenue is listed in that report and is currently ranked as number 14, with 15 personal injury accidents reported within the last 5 year period. 4 of these were ranked as serious and the remaining ranked as slight.
- 4 To address the collision history along this length, a road safety scheme has been developed which will remove the mini roundabouts where a large amount of the collisions are occurring and replace them with raised junction plateaux.

Recommendations

- 5 The Chief Officer (Highways and Transportation) is requested to:
- i) Authorise, subject to public consultation, the detailed design and implementation of a scheme to introduce a road safety scheme on Middleton Park Avenue, Middleton, as shown on drawing number TM/23/2389/HB
 - ii) Request the City Solicitor to give authority to advertise a 90c Notice for the implementation of the raised junction plateaux as required under the Highways Act 1980
 - iii) Give authority to incur expenditure of £97,000, which comprises of £81,000 works costs, £15,000 Staff fees and £1,000 legal fees, all to be funded from the LTP Transport Policy Capital Programme.

1 Purpose of this report

- 1.1 To seek approval for the implementation of a road safety scheme which introduces 3 raised junction plateaux on Middleton Park Avenue, as shown on drawing number TM/23/2389/HB
- 1.2 To seek approval to advertise a 90c Notice for the implementation of the raised junction plateaux as required under the Highways Act 1980.
- 1.3 To seek approval to incur costs of £97,000 for the design, supervision and implementation for a road safety scheme on Middleton Park Avenue.

2 Background information

- 2.1 Middleton Park Avenue is located within the Middleton Park Ward and is a two lane single carriageway road subject to a speed limit 30mph.
- 2.2 Leeds City Council produces a 'Lengths for Concern' report which identifies those lengths of road which have an accident rate at or above that expected when compared with national rates for similar classes of road.
- 2.3 Middleton Park Avenue is listed in that report and is currently ranked as number 14 out of 47, with 15 personal injury accidents reported within the last 5 year period. 4 of these were rated as serious and the remaining rated as slight.
- 2.4 10 of the 15 injury accidents involved failure to give way which gives a distinct accident pattern. 12 of the accidents occurred between Acre Road and Middleton Park Mount.

3 Main issues

- 3.1 To address the accident rate along Middleton Park Avenue and specifically the failure to give way type accidents, a road safety scheme has been developed which proposes to remove the existing mini roundabouts at 3 junctions and replace them with raised junction plateaux.
- 3.2 The 3 junctions are: Middleton Park Avenue / Middleton Park Mount, Middleton Park Avenue / Middleton Park Grove, Middleton Park Avenue / Acre Road.
- 3.3 There have been no reported injury accidents at the Middleton Park Avenue / Throstle Lane junction. This is the first junction when travelling north along Middleton Park Avenue from the A654 Thorpe Lane. There are no works currently proposed at this junction within the road safety scheme. This junction will be monitored, together with the whole length, post scheme implementation to assess the impact of the scheme.
- 3.4 **Design Proposals and Full Scheme Description.**
 - 3.4.1 A road safety scheme to remove 3 mini roundabouts and replace them with raised junction plateaux is proposed along Middleton Park Avenue in Middleton Park Ward.
 - 3.4.2 Give way signing and lining will be introduced on the side roads leading on to Middleton Park Avenue.
 - 3.4.3 The raised junction plateaux will be construction to current specifications together will ancillary works such as drainage, tactile paving and footway works.
 - 3.4.4 The proposals are shown on drawing number TM/23/2389/HB

3.5 Programme

It is anticipated that the proposal will be implemented within the 2015/ 2016 financial year.

4 Corporate Considerations

4.1 Consultation and Engagement

- 4.1.1 Ward Members: Ward Members were consulted by email on the 28 August 2015 and all support the proposals.
- 4.1.2 Emergency Services and Metro were consulted by email on the 28 August 2015. No objections have been received.
- 4.1.3 The general public will be consulted on the raised junction plateaux via notices on street lighting columns.

4.2 Equality and Diversity / Cohesion and Integration

- 4.2.1 A screening document has been prepared and an independent impact assessment is not required for the approvals requested.
- 4.2.2 The implementation of raised junction plateaux will slow driver speeds thus providing a safer environment for all road users. The raised junctions at these locations will assist those with mobility issues by providing a level surface from the footway without steps.
- 4.2.3 Tactile paving will also be provided at the crossing points and these assist those with sight issues by identifying a safe place to cross. These measures also benefit carers supporting wheelchairs and pushchairs; people who are visually impaired and disabled.
- 4.2.4 Some may see it as a negative to provide the traffic calming, however, this is mitigated by providing a safer environment for more vulnerable pedestrians.

4.3 Council Policies and City Priorities

- 4.3.1 The proposals contained in the report have no implications for the council constitution.
- 4.3.2 The proposal contributes to the policies in the West Yorkshire Local Transport Plan 2011-26 as follows:

Proposal 18 – Improve safety and security, seeking to minimise transport casualties

Proposal 22 – Define, develop and manage networks and facilities to encourage cycling and walking

- 4.3.3 Local Transport Plan 3: **Strategic Approaches:**
Travel Choices: P10. Promote the benefits of active travel.
Connectivity: P18. Improve safety and security
P22. Develop networks and facilities to encourage cycling and walking.
- 4.3.4 Transport Policy Approval: The proposed scheme is approved in principle by Transport Policy.

4.4 Resources and Value for Money

- 4.4.1 The estimated total cost to implement this scheme is £97,000 which comprises of £81,000 works costs, £15,000 staff fees, and £1,000 legal fees, all to be funded from the LTP Transport Policy Capital Programme.

4.4.2 Capital Funding and Cash Flow

Previous total Authority to Spend on this scheme	TOTAL £000's	TO MARCH 2015 £000's	FORECAST				
			2015/16 £000's	2016/17 £000's	2017/18 £000's	2018/19 £000's	2019 on £000's
LAND (1)	0.0						
CONSTRUCTION (3)	0.0						
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	0.0						
OTHER COSTS (7)	0.0						
TOTALS	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Authority to Spend required for this Approval	TOTAL £000's	TO MARCH 2015 £000's	FORECAST				
			2015/16 £000's	2016/17 £000's	2017/18 £000's	2018/19 £000's	2019 on £000's
LAND (1)	0.0						
CONSTRUCTION (3)	81.0		81.0				
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	15.0		15.0				
OTHER COSTS (7)	1.0		1.0				
TOTALS	97.0	0.0	97.0	0.0	0.0	0.0	0.0
Total overall Funding (As per latest Capital Programme)	TOTAL £000's	TO MARCH 2015 £000's	FORECAST				
			2015/16 £000's	2016/17 £000's	2017/18 £000's	2018/19 £000's	2019 on £000's
Government Grant - LTP/TSG	97.0		97.0				
Total Funding	97.0	0.0	97.0	0.0	0.0	0.0	0.0
Balance / Shortfall =	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Parent Scheme Number: 99609
Title: LTP Transport Policy Capital Programme

4.5 Legal Implications, Access to Information and Call In

4.5.1 The scheme is in the Annual Programme and subject to resolving any objections received it is anticipated to be completed within the 2015/2016 financial year.

4.6 Risk Management

4.6.1 If no action was taken the potential of injury to all road users will not be addressed on a length identified in the 'Lengths for Concern' report. There are no issues, over and above those expected when working in the public highway, generated by the proposals contained within this report

5 Conclusions

5.1 It is considered that the raised junction plateaux will have a positive impact along Middleton Park Avenue in that they will improve the local environment for all road users by slowing driver speeds. The raised junction plateaux will address the injury accident rate at the 3 junctions. The raised junction will provide an at-grade crossing point and together with tactile paving, will assist pedestrians crossing in these locations.

6 Recommendations

6.1 The Chief Officer (Highways and Transportation) is requested to:

- i) Authorise, subject to public consultation, the detailed design and implementation of a scheme to introduce a road safety scheme on Middleton Park Avenue, Middleton, as shown on drawing number TM/23/2389/HB
- ii) Request the City Solicitor to give authority to advertise a 90c Notice for the implementation of the raised junction plateaux as required under the Highways Act 1980
- iii) Give authority to incur expenditure of £97,000, which comprises of £81,000 works costs, £15,000 Staff fees and £1,000 legal fees, all to be funded from the LTP Transport Policy Capital Programme.

7 Background Documents¹

7.1 None.

¹ The background documents listed in this section are available for inspection on request for a period of four years following the date of the relevant meeting. Accordingly this list does not include documents containing exempt or confidential information, or any published works. Requests to inspect any background documents should be submitted to the report author.

Appendix 1

Equality, Diversity, Cohesion and Integration Screening

As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration.

A **screening** process can help judge relevance and provides a record of both the **process** and **decision**. Screening should be a short, sharp exercise that determines relevance for all new and revised strategies, policies, services and functions. Completed at the earliest opportunity it will help to determine:

- the relevance of proposals and decisions to equality, diversity, cohesion and integration.
- whether or not equality, diversity, cohesion and integration is being/has already been considered, and
- whether or not it is necessary to carry out an impact assessment.

Directorate: City Development	Service area: Highways & Transportation
Lead person: Craig Williams	Contact number: 0113 3951469

1. Title: Proposed Traffic Regulation Order Various Sites in the Pudsey Ward		
Is this a:		
<input type="checkbox"/> Strategy / Policy	<input checked="" type="checkbox"/> Service / Function	<input type="checkbox"/> Other
If other, please specify		

2. Please provide a brief description of what you are screening
The screening focuses on a report to the Highways and Transportation Board requesting authority to undertake the detailed design, advertisement and implementation of a road safety scheme on Middleton Park Avenue in Middleton.

This road has been identified in the 'lengths for concern' report which identifies those lengths of road which have an accident rate at or above that expected when compared with national rates for similar classes of road. The scheme will remove three existing mini roundabouts and introduce raised plateaux in their place.

3. Relevance to equality, diversity, cohesion and integration

All the council's strategies/policies, services/functions affect service users, employees or the wider community – city wide or more local. These will also have a greater/lesser relevance to equality, diversity, cohesion and integration.

The following questions will help you to identify how relevant your proposals are.

When considering these questions think about age, carers, disability, gender reassignment, race, religion or belief, sex, sexual orientation and any other relevant characteristics (for example socio-economic status, social class, income, unemployment, residential location or family background and education or skills levels).

Questions	Yes	No
Is there an existing or likely differential impact for the different equality characteristics?	X	
Have there been or likely to be any public concerns about the policy or proposal?		X
Could the proposal affect how our services, commissioning or procurement activities are organised, provided, located and by whom?		X
Could the proposal affect our workforce or employment practices?		X
Does the proposal involve or will it have an impact on <ul style="list-style-type: none"> • Eliminating unlawful discrimination, victimisation and harassment • Advancing equality of opportunity • Fostering good relations 		X

If you have answered **no** to the questions above please complete **sections 6 and 7**

If you have answered **yes** to any of the above and;

- Believe you have already considered the impact on equality, diversity, cohesion and integration within your proposal please go to **section 4**.
- Are not already considering the impact on equality, diversity, cohesion and integration within your proposal please go to **section 5**.

4. Considering the impact on equality, diversity, cohesion and integration

If you can demonstrate you have considered how your proposals impact on equality, diversity, cohesion and integration you have carried out an impact assessment.

Please provide specific details for all three areas below (use the prompts for guidance).

- **How have you considered equality, diversity, cohesion and integration?** (**think about** the scope of the proposal, who is likely to be affected, equality related information, gaps in information and plans to address, consultation and engagement activities (taken place or planned) with those likely to be affected)

Consultation on the proposals has taken place with the following stakeholders:

- Ward Members were consulted on the 28th August 2015 with no objections being received.
- Emergency Services and Metro were consulted on the 28th August 2015. No objections were received.
- A 90c Notice will be posted on site which advertises the intention to introduce a road hump and provides an opportunity for members of the public to make comment.

- **Key findings**

(**think about** any potential positive and negative impact on different equality characteristics, potential to promote strong and positive relationships between groups, potential to bring groups/communities into increased contact with each other, perception that the proposal could benefit one group at the expense of another)

Positive Impacts:

- Tactile paving will also be provided at the crossing points and these assist those with sight issues by identifying a safe place to cross. These measures also benefit carers supporting wheelchairs and pushchairs; people who are visually impaired and disabled.
- The raised junctions will assist those with mobility issues by providing a level surface from the footway without steps.
- The enhanced traffic calming features will slow driver speeds thus providing a safer environment for all road users.

Negative Impacts:

Some may see it as a negative to provide the traffic calming, however, this is mitigated by providing a safer environment for more vulnerable pedestrians.

<ul style="list-style-type: none"> • Actions (think about how you will promote positive impact and remove/ reduce negative impact) <p>N/A</p>

5. If you are not already considering the impact on equality, diversity, cohesion and integration you will need to carry out an impact assessment.	
Date to scope and plan your impact assessment:	N/A
Date to complete your impact assessment	N/A
Lead person for your impact assessment (Include name and job title)	N/A

6. Governance, ownership and approval		
Please state here who has approved the actions and outcomes of the screening		
Name	Job title	Date
Nick Hunt	Principal Traffic Engineer	20 /10/2015

7. Publishing	
This screening document will act as evidence that due regard to equality and diversity has been given. If you are not carrying out an independent impact assessment the screening document will need to be published.	
Please send a copy to the Equality Team for publishing	
Date screening completed	
Date sent to Equality Team	20/10/2015
Date published (To be completed by the Equality Team)	